# Ways & Means Committee Regular Meeting Minutes

DATE & TIME:	July 13, 2021 – 5:00
LOCATION:	Legislative Chambers, 6th Floor, County Office Building
PRESIDING OFFICER:	John Gavaris, Chairman
LEGISLATIVE STAFF:	Natalie Kelder, Amber Feaster, and Jay Mahler
PRESENT:	Legislators Kenneth J. Ronk, Jr., Lynn Archer, Heidi
	Haynes, John Parete; and Legislative Chairman David B.
	Donaldson
ABSENT:	Legislator Tracey Bartels, Mary Beth Maio, and Eve Walter
<b>QUORUM PRESENT:</b>	Yes
<b>OTHER ATTENDEES:</b>	Legislators Tom Corcoran, Jim Delaune, Herb Litts, and
	Laura Petit; Legislative Counsel Victor Cueva; Clerk of the
	Legislature, Victoria Fabella; Deputy County Executives
	Marc Rider, John Milgrim, and Evelyn Wright;
	Commissioner of Finance Burt Gulnick; Comptroller March
	Gallagher; Deputy Comptroller Alicia DeMarco; Kathy
	Nolan, Kevin Smith, Dawn Spader

• Chairman Gavaris called the meeting to order at 5:03 PM

Motion No. 1: To approve the minutes of the June 8, 2021 Regular Meeting and the June 15, 2021 Regular Meeting

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

Motion No. 2: To postpone Resolution No. 238 – Adopting Revised Ulster County Fund Balance Policy

**Resolution Summary:** This Resolution adopts the County of Ulster Fund Balance Policy as amended and attached.

Motion Made By: Motion Seconded By:	Legislator Archer Legislator Ronk
Discussion:	Legislator Archer requested the Committee postpone the Resolution to review information provided by the external auditors.
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

**Motion No. 3: To postpone Resolution No. 239** – Replenishing The Tax Stabilization Reserve Fund Of The County Of Ulster

**Resolution Summary:** This Resolution authorizes and directs the Commissioner of Finance to make a transfer totaling \$1,450,562.72 from unassigned fund balance to the Tax Stabilization Reserve Fund.

Motion Made By: Motion Seconded By:	Legislator Archer Legislator Ronk
Discussion:	Legislator Archer requested the Committee postpone the Resolution to review information provided by the external auditors.
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

Motion No. 4: To approve Resolution No. 290 – Confirming The Appointment Of Dawn Spader As Personnel Director

**Resolution Summary:** This Resolution confirms the appointment of Dawn Spader to the position of Personnel Director for the County of Ulster to fill the unexpired term of the incumbent which expires on October 14, 2021 for an annual salary of \$100,558.00.

Motion Made By:	Legislator Ronk
Motion Seconded By:	Legislator Donaldson

Discussion:	Dawn Spader briefly introduced herself.
	Legislator Archer confirmed Dawn Spader's experience is in training & development, talent acquisition, and personnel transactions.
	Legislator Ronk stated that one of the roles of the personnel office is to manage civil service for the various towns. Dawn Spader explained that she is adaptable, and her military experience has prepared her for this role.
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 5: To approve Resolution No. 291** – Confirming The Appointment Of Everett Erichsen As Director of Emergency Communications/Emergency Management

**Resolution Summary:** This Resolution confirms the appointment of Everett Erichsen to the position of Director of Emergency Communications / Emergency Management for an annual salary of \$100,955.00.

Motion Made By: Motion Seconded By:	Legislator Haynes Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 6: To approve Resolution No. 292** – Adopting Proposed Local Law No. 2 Of 2021, A Local Law Requiring The Payment Of A Living Wage To Employees Of Contractors And Subcontractors That Provide Services To Ulster County

**Resolution Summary:** This Resolution adopts Proposed Local Law No. 2 of 2021, A Local Law Requiring The Payment Of A Living Wage To Employees Of Contractors And Subcontractors

That Provide Services To Ulster County, and assigns to it a local law number consecutive to the last local law adopted and approved in 2021.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	Legislator Ronk stated that he will be voting no as he is of the belief that this has the potential to cause issues with the various non-profit agencies.
Voting In Favor:	Legislators Gavaris, Archer, Parete, and Legislative Chairman Donaldson
Voting Against:	Legislators Ronk and Haynes
No. of Votes in Favor:	4
No. of Votes Against:	2
Disposition:	Defeated

**Motion No. 7: To discuss Resolution No. 294** – Creating Two Full-Time Positions Within Department Of Social Services And Amending The 2021 Ulster County Budget – Department Of Social Services

**Resolution Summary:** This Resolution amends the 2021 Operating Budget to fund Position No. 60101067 Early Intervention Specialist for an annual salary of \$48,430.00, and Position No. 60101366 Senior Typist for an annual salary of \$32,250.00.

Motion Made By:	Legislator Ronk
<b>Motion Seconded By:</b>	Legislator Archer

None

Discussion:

**Motion No. 8: To amend Resolution No. 294** – Creating Two Full-Time Positions Within Department Of Social Services And Amending The 2021 Ulster County Budget – Department Of Social Services

**Resolution Summary:** This Resolution amends the 2021 Operating Budget to fund Position No. 60101067 Early Intervention Specialist for an annual salary of \$48,430.00, and Position No. 60101366 Senior Typist for an annual salary of \$32,250.00.

Motion Made By:	Legislator Gavaris
Motion Seconded By:	Legislator Ronk
Discussion:	Chairman Gavaris made a motion to amend the resolution to change the title from 'creating' to 'funding', explaining that these positions already exist and only need to be 'funded', not 'created'.

Voting In Favor:	Legislators Gavaris, Ronk, Archer, Bartels, Haynes, Maio, Parete, and
	Walter; and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Amended

**Motion No. 9: To postpone Resolution No. 294** – Creating Funding Two Full-Time Positions Within Department Of Social Services And Amending The 2021 Ulster County Budget – Department Of Social Services

**Resolution Summary:** This Resolution amends the 2021 Operating Budget to fund Position No. 60101067 Early Intervention Specialist for an annual salary of \$48,430.00, and Position No. 60101366 Senior Typist for an annual salary of \$32,250.00.

Motion Made By: Motion Seconded By:	Legislator Archer Legislator Ronk
Discussion:	Legislator Ronk stated that he does not want to add positions outside of a budget cycle.
	Deputy Executive Rider explained that approximately 40 positions were defunded in the 2021 Budget and the Commissioner of Social Services has requested these two positions be funded be added back in as services were down due to the Covid-19 Pandemic.
	Legislator Archer requested for data to back up what the changes in workload have been on the department.
	Legislative Chairman Donaldson stated that the decrease in positions was to adjust to the Covid-19 pandemic and it is time to adjust back to what is needed today.
Voting In Favor: Voting Against: No. of Votes in Favor: No. of Votes Against: Disposition:	Legislators Gavaris, Ronk, Archer, Haynes Legislator Parete and Legislative Chairman Donaldson 4 2 Defeated

**Motion No. 10: To approve Resolution No. 294** – Creating Funding Two Full-Time Positions Within Department Of Social Services And Amending The 2021 Ulster County Budget – Department Of Social Services

**Resolution Summary:** This Resolution amends the 2021 Operating Budget to fund Position No. 60101067 Early Intervention Specialist for an annual salary of \$48,430.00, and Position No. 60101366 Senior Typist for an annual salary of \$32,250.00.

Motion Made By:	Legislator Ronk
Motion Seconded By:	Legislator Archer
Discussion:	Chairman Gavaris stated that he will be voting no if this resolution cannot be postponed.
Voting In Favor:	Legislators Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	Legislators Gavaris, Ronk, Archer
No. of Votes in Favor:	3
No. of Votes Against:	3
Disposition:	Defeated

**Motion No. 11: To approve Resolution No. 295** – Approving The Execution Of A Contract Amendment For \$27,500.00, Causing The Aggregate Contract Plus Amendment Amount To Be In Excess Of \$50,000.00 Entered Into By The County – Anderson Medical, P.C. D/B/A Emergency One Urgent Care And Diagnostic Center – Department Of Social Services

**Resolution Summary:** This Resolution approves the execution of a contract amendment with Anderson Medical, P.C. D/B/A Emergency One Urgent Care and Diagnostic Center to increase funding for drug and alcohol screening of certain clients from April 1, 2021 through June 30, 2021 for an additional \$27,500.00, making the contract total \$152,500.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 12: To approve Resolution No. 296** – Approving The Execution Of A Contract For \$56,650.00 Entered Into By The County – Jennifer Heavey, LMSW – Department Of Social Services

**Resolution Summary:** This Resolution approves the execution of a contract with Jennifer Heavy, LMSW for Child Protective Services clinical mental health collaboration from June 1, 2021 through January 15, 2022 in the amount of \$56,650.00.

Motion Made By: Legislator Ronk

Legislator Archer
None
Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
None
6
0
Approved

**Motion No. 13: To approve Resolution No. 297** – Amending The 2021 Ulster County Budget To Accept HEALing Communities Study Funding – Department Of Health

Resolution Summary: This Resolution

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 14: To approve Resolution No. 298** – Amending The 2021 Ulster County Budget To Accept Increased Funding From The New York State Office Of Addiction Services And Supports For A Cost Of Living Adjustment– Department Of Mental Health

**Resolution Summary:** This Resolution amends the 2021 Operating Budget upon the receipt of notification from the New York State Office of Addiction Services and Supports (OASAS) of increased funding for a 1% Cost of Living Adjustment for eligible programs as per OASAS State Aid Funding Authorization dated May 21, 2021, in a total amount of \$6,657.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson

Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

Motion No. 15: To discuss Resolution No. 299 – Approving The 2021-2022 Ulster County Community College Budget – SUNY Ulster

**Resolution Summary:** This Resolution approves the 2021-2022 Ulster County Community College Budget, as filed with the Clerk of the Legislature, in the amount of \$30,819,750.00, providing for a contribution by Ulster County in the amount of \$6,400,863.00.

Legislator Donaldson Legislator Parete
Chairman Gavaris requested that someone make a motion to postpone, as the Ulster County Community College budget presentation is next week.

**Motion No. 16: To postpone Resolution No. 299** – Approving The 2021-2022 Ulster County Community College Budget – SUNY Ulster

**Resolution Summary:** This Resolution approves the 2021-2022 Ulster County Community College Budget, as filed with the Clerk of the Legislature, in the amount of \$30,819,750.00, providing for a contribution by Ulster County in the amount of \$6,400,863.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

**Motion No. 17: To approve Resolution No. 300** – Approving The Work Order With The Dormitory Authority Of The State Of New York (DASNY) For Design And Construction Phase Services For Dewitt Library Emergency Façade Renovations And Senate Gymnasium Roof Feasibility Study Related To The Campus Roofs Capital Project No. 489 – Campus Roofs – Ulster County Community College

**Resolution Summary:** This Resolution approves the Work Order – Design and Construction Phase Services for Phase 3 of Campus Roofs Project – Dewitt Library Emergency Façade Renovations and Senate Gymnasium Roof Feasibility Study with DASNY related to the Campus Roofs Capital Project No. 489 – Campus Roofs – SUNY Ulster.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 18: To approve Resolution No. 301** – Authorizing The Chair Of The Ulster County Legislature To Execute A Grant Application With Required Assurances For The NY Connects Program With The New York State Office For The Aging

**Resolution Summary:** This Resolution authorizes the Chair of Legislature to execute the application with required assurances, and any amendments thereto, with the New York State Office for the Aging for the NY Connects Program, for the term beginning April 1, 2021 through March 31, 2022 upon notification that funding for the 2021-2022 NY Connects program in the amount of \$257,299.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 19: To approve Resolution No. 302** – Approving The Execution Of A Contract Amendment For \$50,000.00 Entered Into By The County – Gateway Community Industries, Inc. D/B/A Gateway Hudson Valley – Office For The Aging **Resolution Summary:** This Resolution approves the execution of a contract amendment with Gateway Community Industries, Inc. D/B/A Gateway Hudson Valley from July 1, 2021 through May 31, 2023 to increase the not-to-exceed amount for home delivered meals for seniors to allow for an increase in the number of "Grocery Bag" meals to be delivered from June 1, 2021 to May 31, 2022 in the amount of \$50,000.00, making the contract total \$2,690,240.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 20: To approve Resolution No. 303** – Amending The 2021 Ulster County Budget To Reflect Additional Funding For Brighter Futures Initiative's Full-Time Case Manager Position – Youth Bureau

**Resolution Summary:** This Resolution creates Position No. 73101015 Case Manager / Coordinator in the Youth Bureau at an annual salary of 50,407.00 with annual benefits costs of \$26,060, and amends the 2021 Operating Budget in the amount of \$33,693.00.

Motion Made By: Motion Seconded By:	Legislator Donaldson Legislator Ronk
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 21: To approve Resolution No. 305** – Approving The Execution Of A Contract Amendment For \$44,870.00, Causing The Aggregate Contract Plus Amendment Amount To Be In Excess Of \$50,000.00 Entered Into By The County – Complete Building Solutions, Inc. – Ulster County Area Transit **Resolution Summary:** This Resolution approves the execution of a contract amendment with Complete Building Solutions, Inc. to exercise the first of two options to extend the term of the agreement for interior bus and support vehicle cleaning from August 31, 2021 to August 31, 2022 for an additional \$44,870.00, making the contract total \$89,740.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 22: To approve Resolution No. 306** – Approving The Execution Of A Contract For \$109,823.00 Entered Into By The County – GZA Geoenvironmental Of New York – Department Of Planning

**Resolution Summary:** This Resolution approves the execution of a contract with GZA Geoenvironmental of New York from August 1, 2021 through September 30, 2022 for a resilience study of the transportation system in the Ulster County Transportation Council's (UCTC) Planning Area that includes a natural and manmade hazard assessment and development of an ArcHub GIS site and associated mapping and recommendations in the amount of \$109,823.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 23: To approve Resolution No. 309** – Authorizing The Chair Of The Ulster County Legislature To Execute An Inter-municipal Agreement To Purchase Internet And Network Services Through BOCES – Department Of Information Services

**Resolution Summary:** This Resolution authorizes the Chair of the Legislature to execute an inter-municipal agreement to purchase network services including internet and/or Wide Area Network (WAN) services with four BOCES organizations, the City of Kingston, and several school districts for a five-year term beginning July 1, 2021 and ending June 30, 2026, with BOCES acting as lead agency on the services for all parties for a 2021 cost of \$168,676.50, and a total five-year cost of \$1,670,726.70.

Motion Made By: Motion Seconded By:	Legislator Donaldson Legislator Ronk
Discussion:	Legislator Archer requested more information regarding this resolution.
	Deputy Executive Rider explained that the county contracts with Ulster BOCES and they go out to bid and provide internet services to the county.
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 24: To approve Resolution No. 310** – Approving The Execution Of A Contract Amendment For \$30,100.00, Causing The Aggregate Contract Plus Amendment Amount To Be In Excess Of \$50,000.00 Entered Into By The County – Public Safety Psychology, PLLC – Ulster County Sheriff

**Resolution Summary:** This Resolution approves the execution of a contract amendment with Public Safety Psychology, PLLC to extend the term of agreement for pre-employment psychological evaluations for deputies and corrections officers from June 1, 2021 through December 31, 2022 for an additional \$30,100.00, making the contract total \$80,150.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 25: To approve Resolution No. 311** – Approving The Execution Of A Contract Amendment For \$2,596.00, Causing The Aggregate Contract Plus Amendment Amount To Be In Excess Of \$50,000.00 Entered Into By The County – New York Communications Company, Inc. – Ulster County Sheriff

**Resolution Summary:** This Resolution approves the execution of a contract amendment with New York Communications Company, Inc. to amend the scope of work to add additional radio equipment and to increase funding for the maintenance of County-owned radio equipment from January 1, 2021 through May 31, 2021 for an additional \$2,596.00, making the contract total \$51,561.00.

Motion Made By: Motion Seconded By:	Legislator Donaldson Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 26: To approve Resolution No. 312** – Amending The 2021 Ulster County Budget To Accept An Allocation Of Funds From The New York State Office Of Prevention Of Domestic Violence – Department Of Probation

**Resolution Summary:** This Resolution amends the 2021 Operating Budget upon the receipt of notification from the New York State Office for Prevention of Domestic Violence (OPDV) of approval of the Sexual Assault COVID-19 Recovery Fund as submitted by the Department of Probation, for the period June 1, 2021 to September 30, 2021 in the amount of \$40,816.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 27: To approve Resolution No. 314** – Establishing Capital Project No. 595 – Courthouse Fascia, Exterior Repairs & Roof Replacement – Department Of Public Works (Buildings & Grounds)

**Resolution Summary:** This Resolution establishes Capital Project No. 595 – Courthouse Fascia, Exterior Repairs & Roof Replacement for exterior repairs to the County courthouse including windows, fascia, and roof work in the amount of \$200,000.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 28: To approve Resolution No. 316** – Approving The Execution Of A Contract For \$200,000.00 Entered Into By The County – Lothrop Associates LLP – Department Of Public Works

**Resolution Summary:** This Resolution approves the execution of a contract with Lothrop Associates LLP from August 1, 2021 through July 31, 2023 for architectural and engineering design services for the exterior envelope of the Ulster County Court House in the amount of \$200,000.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 29: To approve Resolution No. 317** – Amending The 2021 Ulster County Budget-CHIPS / PAVE NY/ EWR Funding Adjustment - Department Of Public Works (Highways And Bridges)

**Resolution Summary:** This Resolution amends the 2021 Operating Budget upon the receipt of notification by the New York State Department of Transportation of an increase in CHIPS funding for Ulster County Highway Capital Improvements in the amount of \$616,665.75 for the State fiscal year 2021-2022, of an increase in PAVE NY funding for Ulster County Highway Capital Improvements in the amount of \$342,087.09 for the State fiscal year 2019-2020, and of an allotment in Emergency Winter Recovery Funding for Ulster County Highway Capital Improvements in the amount of \$617,995.92 for the State fiscal year 2021-2022. Additionally, this Resolution amends the 2021 Operating Budget to account for rollover balances of CHIPS funding in the amount of \$720,344.54, PAVE NY funding in the amount of \$137,016.84, and EWR funding in the amount of \$80,339.47.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 30: To approve Resolution No. 318** – Approving The Execution Of A Contract Amendment For \$85,000.00 Entered Into By The County – Town & Country Bridge And Rail, Inc. – Department Of Public Works

**Resolution Summary:** This Resolution approves the execution of a contract amendment with Town & Country Bridge and Rail, Inc. to increase funding for shotcrete repair services for bridges and culverts from June 15, 2021 to April 30, 2022 for an additional \$85,000.00, making the contract total \$253,500.00.

Motion Made By:	Legislator Ronk
Motion Seconded By:	Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6

No. of Votes Against:	0
Disposition:	Approved

**Motion No. 31: To approve Resolution No. 319** – Approving The Execution Of A Contract Amendment For \$65,000.00 Entered Into By The County – Drescher & Malecki, LLP – Legislature

**Resolution Summary:** This Resolution approves the execution of a contract amendment with Drescher & Malecki, LLP to exercise the first of two options to extend the term of agreement for annual audit of the financial accounts and records of the County from December 1, 2021 through December 1, 2022 for an additional \$65,000.00, making the contract total \$260,000.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

Motion No. 32: To approve Resolution No. 320 – Authorizing The Conveyance Of County-Owned Properties To The Original Owners – Department Of Finance

**Resolution Summary:** This Resolution authorizes the Commissioner of Finance to accept payment as above set forth therein with respect to the included parcels, and authorizes the Chair of the Legislature to make, execute, and deliver to the owner making payments a quitclaim deed conveying the interest of the County in the parcel upon receipt of such payment with respect to each parcel.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Donaldson
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 33: To approve Resolution No. 321** – Approving The Memorandum Of Agreement Between The County Of Ulster And The Ulster County Civil Service Employees Association, For The Years 2020, 2021, 2022, 2023 And 2024 – Amending The 2021 Ulster County Budget

**Resolution Summary:** This Resolution approves the Memorandum of Agreement (MOA) covering the period January 1, 2020 through December 31, 2024 between the County of Ulster and the Ulster County Civil Service Employee Association (UCSEA), authorizes the County Executive to execute a Collective Bargaining Agreement with UCSEA in accordance with the executed MOA, and amends the 2021 Operating Budget accordingly for an additional 2021 appropriation dollars of \$3,355,005.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	Legislator Ronk stated concern for the value of the contract, noting it is a very generous contract.
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Approved

**Motion No. 34: To approve Resolution No. 322** – Amending The 2021 Ulster County Budget To Adjust The Salary Of The Director Of Budget And Innovation – Budget and Innovation Department

**Resolution Summary:** This Resolution creates the new position of Director of Budget and Innovation for an annual salary of \$104,335.

Motion Made By:	Legislator Ronk
Motion Seconded By:	Legislator Donaldson
Discussion:	Legislator Ronk requested postponing the resolution on behalf of Legislator Bartels. In addition, Legislator Ronk had many concerns regarding these positions. Legislator Ronk also stated his continued dissatisfaction with adding new positions outside of a budget cycle.

**Motion No. 35: To postpone Resolution No. 322** – Amending The 2021 Ulster County Budget To Adjust The Salary Of The Director Of Budget And Innovation – Budget and Innovation Department **Resolution Summary:** This Resolution creates the new position of Director of Budget and Innovation for an annual salary of \$104,335.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

**Motion No. 36: To discuss Resolution No. 323** – Supporting The Recommendations Of The Recovery And Resilience Working Group For Utilization Of The American Rescue Plan Act (ARPA) Funds – Department Of Finance

**Resolution Summary:** This Resolution resolves that the Legislature supports the recommendations of the Recovery and Resilience Working Group and urges the County Executive to direct resources of the Executive staff towards implementation.

Motion Made By:	Legislator Ronk
Motion Seconded By:	Legislator Donaldson

None

Discussion:

**Motion No. 3: To postpone Resolution No. 323** – Supporting The Recommendations Of The Recovery And Resilience Working Group For Utilization Of The American Rescue Plan Act (ARPA) Funds – Department Of Finance

**Resolution Summary:** This Resolution resolves that the Legislature supports the recommendations of the Recovery and Resilience Working Group and urges the County Executive to direct resources of the Executive staff towards implementation.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None

No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

**Motion No. 37: To discuss Resolution No. 324** – Amending The 2021 Ulster County Budget To Add Additional Positions To Administer The American Rescue Plan Act (ARPA) – Department Of Finance

**Resolution Summary:** This Resolution amends the 2021 Operating Budget in the amount of \$175,681.00 for the creation of three new positions: 13101500 Director of Recovery & Resilience at an annual salary of \$126,374.00; 13101505 Recovery & Resilience Project Manager at an annual salary of \$79,895.50; and 13101510 Asst to Director of Recovery & Resilience at an annual salary of \$56,564.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	Legislative Chairman Donaldson asked about the percentage of administrative costs this resolution uses of the American Rescue Plan funds as well as the discretionary and pass-through funds within the budget.
	Commissioner Gulnick stated that positions in this resolution is less than 5% of the overall American Rescue Plan funds and only approximately \$6 million of the \$330 million budget is pass- through funds.
	Legislator Archer expressed that she would prefer more time for discussion regarding all of the American Rescue Plan resolutions in conjunction with one another.

**Motion No. 38: To postpone Resolution No. 324** – Amending The 2021 Ulster County Budget To Add Additional Positions To Administer The American Rescue Plan Act (ARPA) – Department Of Finance

**Resolution Summary:** This Resolution amends the 2021 Operating Budget in the amount of \$175,681.00 for the creation of three new positions: 13101500 Director of Recovery & Resilience at an annual salary of \$126,374.00; 13101505 Recovery & Resilience Project Manager at an annual salary of \$79,895.50; and 13101510 Asst to Director of Recovery & Resilience at an annual salary of \$56,564.00.

Motion Made By:	Legislator Ronk
<b>Motion Seconded By:</b>	Legislator Archer

Discussion:	Legislator Ronk stated support for the postponement and further conversations regarding the new positions. Legislator Ronk also supported adding the positions to the Finance Department but expressed concerns with the amount of money potentially being spent and that an employee within the department should be making more than the Director of the department. Legislative Chairman Donaldson added that 5% of administrative
	costs is typically the lowest amount that you would see. He added for comparison that the City of Kingston is looking at hiring a consultant to help decide how much money, time, and staff they need to administer their American Rescue Plan funds. Legislative Chairman Donaldson was in agreement that more conversations needed to take place but stressed the importance of having these conversations in a timely manner.
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

Comptroller Gallagher spoke from 5:30 to 5:34. Comptroller Gallagher distributed and discussed the 2020 Ulster County Comptroller's Fiscal Stress Assessment, Space Utilization Assessment, and the Office's Fund Balance Policy recommendations.

New Business:

None

#### **Old Business:**

**Motion No. 39: To reconsider Resolution No. 294** – Creating Funding Two Full-Time Positions Within Department Of Social Services And Amending The 2021 Ulster County Budget – Department Of Social Services

**Resolution Summary:** This Resolution amends the 2021 Operating Budget to fund Position No. 60101067 Early Intervention Specialist for an annual salary of \$48,430.00, and Position No. 60101366 Senior Typist for an annual salary of \$32,250.00.

Motion Made By:	Legislator Ronk
<b>Motion Seconded By:</b>	Legislator Archer
Discussion:	None

**Motion No. 40: To postpone Resolution No. 294** — <u>Creating</u> Funding Two Full-Time Positions Within Department Of Social Services And Amending The 2021 Ulster County Budget – Department Of Social Services

**Resolution Summary:** This Resolution amends the 2021 Operating Budget to fund Position No. 60101067 Early Intervention Specialist for an annual salary of \$48,430.00, and Position No. 60101366 Senior Typist for an annual salary of \$32,250.00.

Motion Made By: Motion Seconded By:	Legislator Ronk Legislator Archer
Discussion:	None
Voting In Favor:	Legislators Gavaris, Ronk, Archer, Haynes, Parete, and Legislative Chairman Donaldson
Voting Against:	None
No. of Votes in Favor:	6
No. of Votes Against:	0
Disposition:	Postponed

Chairman Gavaris asked the members if there was any other business, and hearing none;

#### Adjournment

Motion Made By:	Legislator Ronk
Motion Seconded By:	Legislator Donaldson
No. of Votes in Favor:	6
No. of Votes Against:	0
Time:	5:36 PM
Respectfully submitted:	Natalie Kelder
Minutes Approved:	August 10, 2021



# ULSTER COUNTY COMPTROLLER'S FISCAL STRESS ASSESSMENT 2020

Office of the Ulster County Comptroller March S. Gallagher





# ULSTER COUNTY OFFICE OF THE COMPTROLLER 2020 FISCAL STRESS ASSESSMENT REPORT

comptroller.ulstercountyny.gov Released July 2021

The New York State Office of the State Comptroller ("OSC") developed the Fiscal Stress Test (Test") as a tool to assist governmental entities toward better understanding their historical and present economic status. According to OSC, "fiscal stress" is the "inability of an entity to generate enough revenues within the current fiscal period to meet its expenditures." To gain a clearer picture of financial health, the Test assesses municipalities and assigns them points as to the following: year-end fund balance, operating deficits, cash position, use of short-term debt, and fixed costs (such as personal services and employee benefits). By analyzing certain trends among these indicators, local governments can be proactive in improving or maintaining their financial position so that reductions in public services or cuts to other operational expenses can be avoided.

# How Fiscally Stressed is Ulster County? Not Very.

The Test classifies fiscal stress among three categories: "significant stress," "moderate stress," and "susceptible to stress." Additionally, "no designation" is reserved for municipalities that do not accumulate enough points to be labeled within the three aforementioned stress categories. For 2020, the results of the Fiscal Stress Test show that Ulster County's stress levels are improving within the "no designation" classification. OSC notes that a "no designation" rating does not indicate a complete absence of fiscal stress and that local officials should review fiscal stress results carefully to identify potential risk areas.

Fortunately, since the inception of the Test by OSC, Ulster County hasn't been deemed as operating within any category of fiscal stress. In conducting this year's version of the Test, we utilized the most up-to-date Annual Financial Reports that were submitted to OSC as well as OSC data from prior years. Monitoring these indicators can help guide policy makers as we move forward in addressing a post-COVID environment.



\*Note: Test parameters were enhanced in 2017; results from 2013-2016 are based on previous parameters of the Test.

The following financial indicators are noteworthy:

# **Fund Balance**

The County had received points in the Fund Balance categories in 2019, however due to a surplus in 2020 adding to the Fund Balance levels, no points were received in 2020. This category predicts the ability to deal with potential revenue shortfalls or expenditure overruns. (no points were attributed to this area). A negative or low level of fund balance can adversely impact expected services.





Total Fund Balance as a % of Gross Expenditures (General Fund)

# **Operating Deficits**

The County experienced an operating deficit in one out of the past three years. Multiple years of operating deficits may indicate financial hardship or that recurring revenues are insufficient to support recurring expenditures. The County typically has bounced back from deficit years with a subsequent surplus year to preserve fund balance. (3.33 points attributed to this area)



# Short Term Cash Flow Debt

The County has not issued short-term cash flow debt from the funds evaluated, which indicates that the County does not have cash flow issues. (No points attributed to this area)

# **Fixed Costs**

The County has maintained low fixed costs in the areas of personal services, employee benefits, and debt services, allowing for flexibility in responding to economic fluctuations. (no points attributed to this area)

### **Cash Position**

As far as the County's cash position, its cash ratio as a percentage of current liabilities is strong;



Cash Investment / Current Liability

There is a slight indication of stress related to its cash ratio as a percentage of monthly expenditures. (6.67 points attributed to this area)



#### Cash as a % of Monthly Expenditures

# **Ulster County Conclusions**

Ulster County has maintained its multi-year status without a stress designation. We anticipate the County to remain in a strong financial position at the end of 2021 because of increased cash levels due to the American Rescue Plan, along with a positive sales tax receipts so far in 2021.

Leadership should be commended for preserving the County's financial standing, however, policymakers should ensure that future budgets work toward a structurally balanced budget where recurring revenues support recurring expenditures. To preserve fiscal health in Ulster County non-recurring revenue streams, such as fund balance, should be minimized in future budgets.

We appreciate the annual opportunity provided to us by OSC to analyze the County's fiscal health.

# **Other Taxing Jurisdictions**

Each year OSC also assesses cities, towns, villages, and school districts, for fiscal stress. The analysis provides the public and leadership with objective information to spur corrective attention. In addition to the lists published by the OSC each year, municipalities and school districts can conduct their own analysis for a more current evaluation, just as we have done for Ulster County. This can help fiscal staff monitor their potential for fiscal stress to advise leadership and plan for the future.

## **School Districts**

Unlike counties, towns, villages and cities, school districts have a fiscal year end of 6/30, so the fiscal stress analysis is released in the first quarter. The indicators considered for school districts also differ from other local governments. School districts do not consider short term debt trends. personal service and employee benefit costs, and debt service expenditure percentages indicators. School districts are considered "susceptible to fiscal stress" at 25 points.

School District	Piscel Stress	Yean
Ellenville	13.3	2020
Highland	0.0	2020
Kingston	0.0	2020
Marlboro	6.7	2020
New Paltz	0.0	2020
Onteora	0.0	2020
Rondout Valley	13.3	2020
Saugerties	3.3	2020
Wallkill	3.3	2020



## Cities, Towns, and Villages

Cities and towns have a 12/31 year- end, therefore, the Office of State Comptroller's fiscal stress analysis is released in the third quarter. Most villages have a 5/31 fiscal year-end which is why 2020 scores can be calculated for villages.

The types of governmental funds included in calculations vary depending on the local municipality. Cities, towns, and villages use financial indicators similar to the County to evaluate fiscal stress, including fund balance, operating deficits, cash positions, and short-term cash-flow debt reliance. The analysis differs slightly for each type of local government, but they all consider short term debt trends, personal service and employee benefit costs, debt service expenditure percentages indicators.



Town fiscal stress scores are based on the 2019 fiscal year. None of the Ulster County municipalities have a fiscal stress designation.

Town	Fiscal Stress	Riscall Year
Denning	3.3	2019
Ellenville, Village	Not Filed	2020
Esopus	16.3	2019
Gardiner	6.7	2019
Hardenburgh	3.3	2019
Hurley	0.0	2019
Kingston, City	5.0	2019
Kingston, Town	0.0	2019
Lloyd	0.0	2019
Marbletown	0.0	2019
Marlborough	3.3	2019
New Paltz	5.0	2019
New Paltz, Village	10.0	2020
Olive	12.5	2019
Plattekill	0.0	2019
Rochester	0.0	2019
Rosendale	0.0	2019
Saugerties	17.5	2019
Saugerties, Village	Not Filed	2020
Shandaken	Not Filed	2019
Shawangunk	5.0	2019
Ulster	0.0	2019
Wawarsing	3.3	2019
Woodstock	0.0	2019,

Municipalities are considered "susceptible to fiscal stress" at 45 points. The fiscal stress scores range from 0 to 16.3 throughout the municipalities in Ulster County. The Villages of Saugerties and Ellenville, and the Town of Shandaken did not file their Annual Update Document or filed late with the Office of State Comptroller and did not receive a score based on lack of information available.

# ULSTER COUNTY OFFICE OF THE COMPTROLLER

March S. Gallagher, Esq. Comptroller



Alicia DeMarco. CPA Deputy Comptroller

# Model Fund Balance Policy for the County of Ulster

#### Purpose

Ulster County desires to maintain a practical and reasonable level of financial reserves to protect its taxpayers against possible disruptions in services in the event of unexpected temporary revenue shortfalls or unpredicted one-time expenditures. The County Fund Balance has been established to provide both the flexibility and stability needed to respond to unexpected circumstances that may arise.

The purpose of the fund balance policy is to:

- Plan for contingencies. Contingencies can assist in addressing volatility in revenues as well as extreme events like weather related disasters, pandemics or unforeseen capital costs. Fund balance can assist in managing temporary shortfalls.
- Maintain a positive rating score with bonding agencies. The presence of adequate funds will affect a government's creditworthiness.
- Generate investment income. Excess cash funds can be a source for investment revenue.
- Avoid unneeded interest expenses. By utilizing cash reserves to fund capital projects as opposed to issuing debt.
- Assist with cash flow management. Funds can help cover temporary shortfalls that arise from the timing of receipts and payments.
- **Create a clear understanding.** A formal policy clearly outlines appropriate use of the funds and corrective actions when to address deviations from policy.

#### Administration and Implementation

The County Budget Director and Executive are charged with carrying out the policy.

#### **Components of Fund Balance**

Fund Balance vs. Reserves – Fund balance is an accounting term defined as the difference between assets and liabilities in a governmental fund. The term Reserves is often used by public finance practitioners but isn't an actual government accounting term. It refers to the portion of fund balance held in reserve to provide a buffer against financial distress or risk. In governmental funds, "cesecues" comprise a portion of total fund balance. Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions governs the descriptions used to report fund balance. The statement focuses on the "extent to which the government is bound to honor constraints on the specific purposes for which amounts in the fund can be spent" and breaks total fund balance into five (5) different components:

**Nonspendable Fund Balance:** Consists of assets that are inherently nonspendable in the current period either because of their form or because they must be maintained intact, including prepaid items, inventories, long-term portions of loans receivable, financial assets held for resale, and principal of endowments.

**Restricted Fund Balance:** Consists of amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provision or enabling legislation.

**Committed Fund Balance**: Consists of amounts that are subject to a purpose constraint imposed by a formal action of the government's highest level of decision-making authority before the end of the fiscal year, and that require the same level of formal action to remove the constraint.

Assigned Fund Balance: Consists of amounts that are subject to a purpose constraint that represents an intended use established by the government's highest level of decisionmaking authority, or by their designated body or official. The purpose of the assignment must be narrower than the purpose of the General Fund, and in funds other than the General Fund, assigned fund balance represents the residual amount of fund balance. Assigned includes fund balance appropriated for next year's budget.

**Unassigned Fund Balance**: Represents the residual classification for the government's General Fund and could report a surplus or a deficit. In funds other than the General Fund, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

**Unrestricted** fund balance is the total of the last three components, (committed, assigned and unassigned fund balance). This policy is limited to this unrestricted fund balance because "unrestricted fund balances" are either unconstrained or the constraints are self-imposed, meaning the constraints could be removed, making those balances available for other uses.

#### Required Fund Balance Level - General Fund

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> The Government Finance Officers Association (GFOA) recommends, at a minimum, that generalpurpose governments, regardless of size, maintain unrestricted budgetary fund balance in their

general fund of no less than two months of regular general fund operating revenues or regular general fund operating expenditures.

However, the County policy is more restrictive, requiring a minimum unrestricted general fund balance of between X percent (X%) and X percent (X%) of current operating expenditures including amount appropriated for the subsequent budget.

#### Required Fund Balance Levels – Other Governmental Funds

Ulster County has available fund balance in other operating governmental funds that should be monitored and should maintain a reasonable amount of fund balance as well.

- The County will strive to maintain an unrestricted fund balance (including amount appropriated for the subsequent budget) in aggregate in the Special Grant, County Road, Road Machinery Fund of X-X% of its respective current operating expenditures.
- The County should also maintain a restricted for Debt Service fund balance (including the amount appropriated for the subsequent budget) level of X-X% of its current operating expenditures as this amount is able to be appropriated in the budget process.

#### Fund Balance Usage and Replenishment - Total Governmental Funds

Fund balance appropriated will not exceed an amount the Administration can reasonably expect to save during any given year. If fund balance is appropriated to balance the following year's budget in an amount that, if spent, would reduce the total fund balance percentage below the policy floor of X percent (X%) an explanation of the circumstances of the utilization and a plan to save or replenish the fund balance will be included in the transmittal letter of the Annual Financial Report.

#### Excess Fund Balance Levels

Following the submission of the County's Annual Update Document ("AUD"), any unrestricted fund balance excluding the amount appropriated in the subsequent budget above the upper policy limit, or X percent (X%) threshold will be used for one of the following four items:

- One-shot expenditures for example transferred to the County Capital Projects Fund. The County Capital Projects Fund shall be used for one-time capital expenditures, in lieu of long-term debt financing.
- Reduce Debt Principal for example the fund may also be used for prepayment of debt, upon recommendation by the County Budget Director and approval of the Ulster County Legislature, to reduce the County's outstanding debt or to pay down debt with high interest rates.
- Finance Reserve Funds for example transferred to a Retirement Contribution Reserve Fund.
- Reduce Property Taxes

			Unrestricted % of
	General Fund	General Fund	Subsequent
	Total Fund	Unrestricted Fund	Operating
Year Ending	Balance	Balance	Expenditures
2011	\$ 45,454,085	35,131,615	11.94%
2012	\$ 45,635,996	35,630,299	12.29%
2013	\$ 62,755,412	54,328,539	19.09%
2014	\$ 58,367,905	50,468,585	17.50%
2015	\$ 54,290,541	41,151,888	14.47%
2016	\$ 59,174,569	45,936,764	16.18%
2017	\$ 55,801,240	42,586,749	15.04%
2018	\$ 57,990,008	44,520,409	15.53%
2019	\$ 50,563,158	36,873,661	12.36%
2020	\$ 61,694,347	49,459,299	16.96%

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		estricted Fund ance Available			Unrestricted % of
		for	1	021 Budgeted	Current Operating
Fund	Ap	propriation*	E	Expenditures	Expenditures
General Fund	\$	49,459,299	\$	291,603,951	17%
Special Grant Fund	\$	324,437	\$	2,081,040	16%
County Road Fund	\$	4,882,430	\$	14,601,017	33%
Road Machinery Fund	\$	3,291,206	\$	3,444,400	96%
Debt Service Fund	\$	3,182,749	\$	13,145,698	24%
Total Governmental Funds	\$	61,140,121	\$	324,876,106	19%

			020			019			018					017			016							]
			19% end 2020	_	L	14% end 2019			end 2018					16% end 2017			17% end 2016							
Total Governmental Funds	61.140.121	m m		 48,085,333.0	332,206,727.0	14%		58,529,336	318,525,274	18%		50,262,668	313,621,719	16%	53,053,058	314,936,459	17%				54.214.103	320,833,257	17%	
			1.0	 \$ 0	\$ 0			1 \$	<u> </u>	%	<u> </u>	1	-	1	 \$ 	+	8	-	oces	-	\$	+	~	-
Debt Service Fund	\$ 3.182.749		24%	\$ 4,402,371.0	\$ 12,527,961.0	35%		\$ 4,467,961	\$ 11,145,525	40%		\$ 1,351,651	\$ 10,343,752	13%	\$ 1,220,851	\$ 10,072,917	12%		in the budget pi		\$ 2,925,117	1		
			96%			84%				174%		<u> </u>		108%	 		125%		iation	┝		<u> </u>	-	
Road Machinery Fund	3,291,206			3,205,538.0	3,812,236.0	ω		6,525,365	3,744,884	17		4,177,236	3,854,377	10	4,747,888	3,805,321	12		for appropri		4,389,447	3,732,244	11	
	\$ \$		33%	\$ 0	\$ O	22%	_	2 \$	6 \$	18%		ş 6	6 \$	%	 6 \$	5	7%		lable		9 \$	<u>ه</u>	8	
County Road Fund	4,882,430	14,601,017	33	3,371,969.0	15,423,750.0	22		2,824,502	15,330,596	18		2,031,459	14,712,356	14%	1,020,086	14,790,975	2		as they are avai		2,826,089	14,971,739	19%	
1 N	5 2		%	 \$ 0	\$	~		\$	\$	%		\$ \$	\$ t	7%	 \$ 0	Ş	%		fund		ŝ	ŝ	8	
Special Grant Fund	324,437	2,081,040	16%	231,794.0	2,177,611.0	11%		191,099	1,605,145	12%		115,573	1,568,324	75	127,469	2,299,186	6%		e debt service		198,074	1,946,261	10%	
Spec	Ŷ	ş		 \$ ₽	ş			ŝ	ŝ			ŝ	ŝ		ş	ŝ			in th		Ş	Ş		
General Fund	49,459,299	291,603,951	17%	36,873,661.0	298,265,169.0	12%		44,520,409	286,699,124	16%		42,586,749	283,142,910	15%	45,936,764	283,968,060	16%		tricted amounts		43,875,376	288,735,843	15%	
Gent	ş	ŝ		 Ş	ŝ			ŝ	ş			ŝ	ş		ş	ş			es res		ş	ŝ		
	Unrestricted FB 12.31.2020	2021 budget	percentage	Unrestricted FB 12.31.2019	2020 budget	Percentage		Unrestricted FB 12.31.2018	2019 budget	percentage		Unrestricted FB 12.31.2017	2018 budget	percentage	Unrestricted FB 12.31.2016	2017 budget	percentage		Unrestricted fund balance includes restricted amounts in the debt service fund as they are available for appropriation in the budget process	5 Yr AVERAGES	Unrestricted Fund Balance	Subsequent Year Operating Budg	Percentage	

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# ULSTER COUNTY SPACE UTILIZATION

The Government Finance Officers' Association recommends that government entities provide a "plain language" capital asset report to elected officials and the general public at least once every three years. This report only covers major government facilities and some infrastructure. It does not include equipment and majority of county-owned infrastructure, nor does it include condition ratings, changes in the value of assets or other information recommended for a comprehensive Report on Capital Assets.

#### **Recommendations**

**Ulster County should engage in a space utilization study every five years or so and share a plain English capital asset report every three years.** The last such study was finished in 2007 before the sale of Golden Hill Healthcare and prior to the acquisition of portions of Tech City. Space inventories should be maintained on a real-time basis and should be made available when major space changes are anticipated whether in new leased space or county owned facilities.

Leases presented to the Legislature for contract approval should be presented in as final a form as possible. All lease terms including square footage, term of the lease, and potential expenses such as taxes and fit up costs should be known at the time of the approval.

Leases presented to the Legislature for contract approval should be presented with more information including descriptions of other properties considered (both privately-owned and county owned. Presentation of new leases of privately owned space should include a short summary of the needs of the department or office for which the space is needed (such as statutory location, parking, ADA compliance). Ownership and LLC membership of private lessors should be disclosed.

The capital asset policy should be updated. The current policy was adopted in 2001 and the outside auditors identified the need for revision in the management letters of 2015, 2017 and 2019. The policy was updated to include construction work in progress in May 2020, but no other changes have been made to the policy since initial adoption. Updating the policy to include capital maintenance inventorying would enable the county to prioritize capital projects.

#### Accounting for Leases

Ulster County is required to implement GASB Statement No. 87, *Leases*, effective for the fiscal year ending December 31, 2021. GASB summarizes the purpose of the change as follows:

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lesse is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

For lessees the lease liability should be measured at the present value of payments expected to be made during the lease term (less any lease incentives). A lessee should reduce the lease liability as payments are made and recognize an outflow of resources for interest on the liability and should amortize the lease asset in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. The notes to financial statements should include a description of leasing arrangements, the amount of lease assets recognized, and a schedule of future lease payments to be made.

There appears to be a minor misstatement in the text of the Annual Update Document which has a note to the financial statement on leases that references space needed for expansion of social services, mental health and family court. This language is likely a carryover from prior years and should be updated to address current lease liabilities.

#### **Buildings and Land Used by Ulster County Operations**

The County uses four distinct types of space. Some space is county owned either through the Ulster Economic Development Alliance or directly. For this report we have separated out highway substations. The County also owns space that it leases to others. Finally, Ulster County leases space from the private sector for certain operations.

UCEDA Owned Properties									
	Address	Sq Fd.	Acreage	Acquired					
Information Services	25 S. Manor Ave	13,644	0.4754 Acres	12/9/2015					
Vacant Land	Linderman Ave Ext	N/A	7.51 Acres	6/10/2015					
Enterprise West (3 bldgs)	Enterprise Dr.	394,631	24.7 Acres	Pending					

# **ULSTER COUNTY OWNED PROPERTIES**

\*All located in Kingston unless otherwise noted

# Ulster County Office Building 244 Fair Street; 62,396 sq. ft

- Basement & First Floor DMV/Mail room
- Second Floor County Clerk
- Third Floor Tourism, Planning Board, Surrogate Court
- Fourth Floor Department of Finance, Real Property Tax Service
- Fifth Floor County Attorney, Comptroller, Personnel
- Sixth Floor Legislative chambers, Budget, County Executive

# Trudy Resnick Farber Center 50 Center Street, Ellenville; 20,730 sq.ft.

- Office for the Aging
- Social Services
- Probation
- Public Health
- Department of Social Services
- Hudson Valley Mental Health (lease)
- Family Services, Inc. (lease)
- Access-Supports (lease)
- Astor Services (lease)

# **Public Works Building**

313 - 317 Shamrock Lane; 8,925 sq. ft.

- B&G/H&B
- Weights & Measures
- Historian

# **U.C. Probation Department**

733 Broadway; 17,594 sq. ft.

- Office of Probation
- Restorative Justice Center



# Ulster County Courthouse 285 Wall Street; 43,650 sq. ft.

- District Attorney's Office
- Judicial
- Maintenance

# U.C. Human Services Complex Development Court; 117,977 sq. ft.

- Family Court
- Veterans Service Agency
- D.S.S
- Self Insurance
- Safety
- Largest vacant space 4,000 sq. ft.

# U.C.A.T.

# 1 Danny Circle, 23,413 sq. ft.

- Administration / Offices
- Garage area

Department of the Environment 17 Pearl Street; 4,229 sq. ft.



# Golden Hill Office Building 239 Golden Hill Drive; 39,600 sq. ft.

- Mental Health
- Hudson Valley Mental Health
- WIC
- Astor Services (lease)
- Access Support for Living (lease)

Plaistein Hitoluste 74 Johnn Stateleit, 6,405 stoj, itt.

Centr Builleling I Perail Stitreet, 35(80 sci. ft.

Colden Hill Pump House 44 Golden Hill Drive

Colden Hill Water Tower 733 Broadway: 465,300 gallons

Community Correction Facility 63 Colden Hill Drive 7,200 sq. ft.

U.C. Records Center 3000 Foxhall Avenue: 22,550 sq. ft.

Ulster County Pool & Maintenance 241 Libertyville Rd., New Palitz - 7,126 sq.ft.

# U.C. Law Enforcement Center 380 Boulevard; 277,000 sq. ft.

- Sheriff's Office
- Arson Task Force

Old County Jail 61 Golden Hill Drive; 53,389 sq.ft.

- Cell block area
- B.O.E voting machines storage
- NYS Parole Office (lease)

SUNY Ulisten at Kingston (Scophie Plinin) 94 Mary's Aweinute 30,830 so, 11

Veterains Transitional Housing Facility 67 Wurts Street

Emergency Management E-911 238 Golden Hill Drive: 2,130 sq.ft.

Huitton Building 234 Golden Hill Lane - Closed: 3,386 sq. ft.

Sojourner Truith - Ulster Landling Park 916 Ulster Landling Road - 3,198 sq. ft.

Ulaiter County Pairgrounds 249 Liberiyville Road, New Paltz

County Pro	perty Leased to Others	
Building	Lessee	Sq Ft.
Old Jail	NYS Parole Office	1,852
Golden Hill Office Building	Astor Services	2,080
	Family Services	4,561
	Access - Supports for Living	207
Trudy Resnick Farber Center	Astor Services	1,230
	Family Services	3,093
	Access - Supports for Living	126
Catskill Mountain Railroad	UCIDA to CMRR	N/A
	TOTAL	13,149

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	Highway Substations	
Sub-station	Location	Sq Ft.
Quarry Complex	317 Shamrock Lane, Kingston	N/A
Accord	456 Granite Road, Rochester	2,324
Boiceville	8 Cabin Hill Road, Olive	13,690
New Paltz	246 Libertyville Road, New Paltz	13,697
Plattekill	227 Foster Road, Plattekill	2,265
Quarryville	344 Harry Wells Road, Saugerties	5,223
Shandaken	7336 State Rt. 28, Shandaken	5,364
Shawangunk	40 King's Lane, Shawangun	4,433
Denning / Sundowr	30 Greenville Road, Denning	4,984
Ulster Heights 💚	229 Ulster Heights Road, Wawarsing	3,545
VanDale (LEASE)	316 Van Dale Road, West Hurley	15,146

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Department	Contract	Location	Current Cost	Sq Ft.	Term Start	Term End	Vendor	Use
Employment and Training	2017-00000474	535 Boices Ln, Kingston	\$15010.39/mo	10287	9-0ct-17	8-Oct-20	935 Associates, LLC	Office space- shared with DOL
Board of Elections	2020-00000387	284 Wall St, Kingston	\$5,200.38/mo	3,566	14-Aug-20	13-Aug-25	CPR Kingston, LLC	Office space, intake, training, storage
Public Defender	2020-00000410	280-284 Wall St, Kingston	\$9,016.87/mo	6,183	1-Oct-20	30-Sep-25	CPR Kingston, LLC	Office space - PD
Social Services	2020-00000296	51 Hurley Ave., Kingston	\$4,853.33/mo	3,328	1-Apr-20	31-Mar-25	O & W Station	Office space - Family & Child Advocacy
Sheriff's Office	2017-00000449	146-152 Mt Pleasant Rd, Mt. Tremper	\$650/mo	2,004	1-Jul-17		Kaatskill Development Holdings LLC	Substation
Sheriff's Office	2017-00000119	1500 Route 208, Wallkill	\$750/mo	711	1-Jan-17	31-Dec-21	Wallkill Central School District	Substation
Sheriff's Office	2020-00000261	108 Canal St, Elienville	\$312/yr	1,534	1-May-20	30-Apr-25	Town of Wawarsing	Substation
Probation	2018-00000404	124 Main St., New Paltz	\$1855/mo	1,308	1-Nov-18	31-Oct-23	Pine Professonal Center, LLC	Probation
Department of Public Works	2018-00000384	316 Van Dale Rd, West Hurley	\$8,400/mo	15,146	1-Jul-18	30-Jun-23	Van Dale Properties	Fabrication Facility lease
Ulster County Area Transit	2019-00000556	464 Hasbrouck Ave, Kingston	\$1,000/mo	2,500	, 1-Jul-19	30-Jun-24	City of Kingston	Transit Garage Rental